

ARMY APPROPRIATION BILL, FISCAL YEAR 1922.

JANUARY 29, 1921.—Committed to the Committee of the Whole House on the state of the Union and ordered to be printed.

Mr. ANTHONY, from the Committee on Appropriations, submitted the following

REPORT.

[To accompany H. R. 15943.]

The Committee on Appropriations, to which was referred the estimates for the Military Establishment for the fiscal year ending June 30, 1922, having considered the same, report the accompanying bill, with the recommendation that it do pass.

Heretofore the appropriations for the United States Military Academy at West Point have been carried in a separate bill, but this year these items are included in the accompanying bill for the purpose of making a saving, both in time and cost of printing.

The estimates submitted to Congress by the War Department through the Secretary of the Treasury call for a total of \$692,811,070.20. These figures of the War Department were based upon an army of the maximum size provided by the Army reorganization act of June 4, 1920, an enlisted force of approximately 280,000 men, and 17,000 officers.

The amount recommended in this bill for the support of the Army during the next fiscal year is \$328,861,123. This is a reduction of \$63,697,242 under the Army appropriation act for the current year, which carried \$392,558,365, and a reduction of \$363,949,947.20 under the estimates for the support of the Army.

The appropriations in the present bill are based upon an enlisted force of 150,000 men, exclusive of the Philippine Scouts, which number about 6,500 enlisted men, and the Flying Cadets authorized in the law of June 4, 1920, to the number of 2,500. Provision is made to care for 14,000 commissioned officers, which is approximately 1,000 more than are now in the Regular Service.

In the appropriation bill for the current year provision was supposed to have been made for an Army of 175,000 men, but in spite of the expressed desire of Congress in so fixing its appropriation that the

enlisted strength of the Army should not exceed that size, the policy of the War Department has been to endeavor to enlist the Regular Army to the maximum authorized by the law of June 4, 1920; and it has thereby created a large deficiency in the current appropriations, which it is estimated will run as large as \$100,000,000. The statement is made by the Chief of Finance of the War Department that the amount appropriated during the current year for pay of the Army has fallen short by \$25,000,000, even for the pay of an Army of 175,000 men. In this bill full provision is being made for the payment of an Army of 150,000 enlisted men, exclusive of Philippine Scouts and Flying Cadets, together with 14,000 commissioned officers, and including the increases in pay which were given in the act of May 18, 1920.

In its consideration of the estimates of the War Department the committee has endeavored to follow a policy of the strictest possible economy in providing funds for the Military Establishment for the next fiscal year, keeping the main idea in mind, however, of not impairing any of the vital parts of our present organization. It was believed that by changing the present wasteful plan of stationing the troops which now compose the Army, material economies could be effected both in the number of enlisted men, and in the cost of same, and at the same time provide adequate forces for garrisoning our outlying possessions, and providing a sufficient number of men for domestic safety, and which, in cooperation with the National Guard and the organized reserve, would provide an adequate force for the defense of the Nation. This reduction in the enlisted strength of the Regular Army has been made in view of the fact that the Army of Occupation in Germany will undoubtedly be withdrawn within the next few months; that unduly large and expensive garrisons are being maintained in Hawaii and in the Canal Zone which can and should be materially reduced, and, furthermore, that the present plan of the War Department to maintain the Regular Army of the United States in nine divisions, in nine of the large Army camps erected during the war is an unnecessary waste and expense.

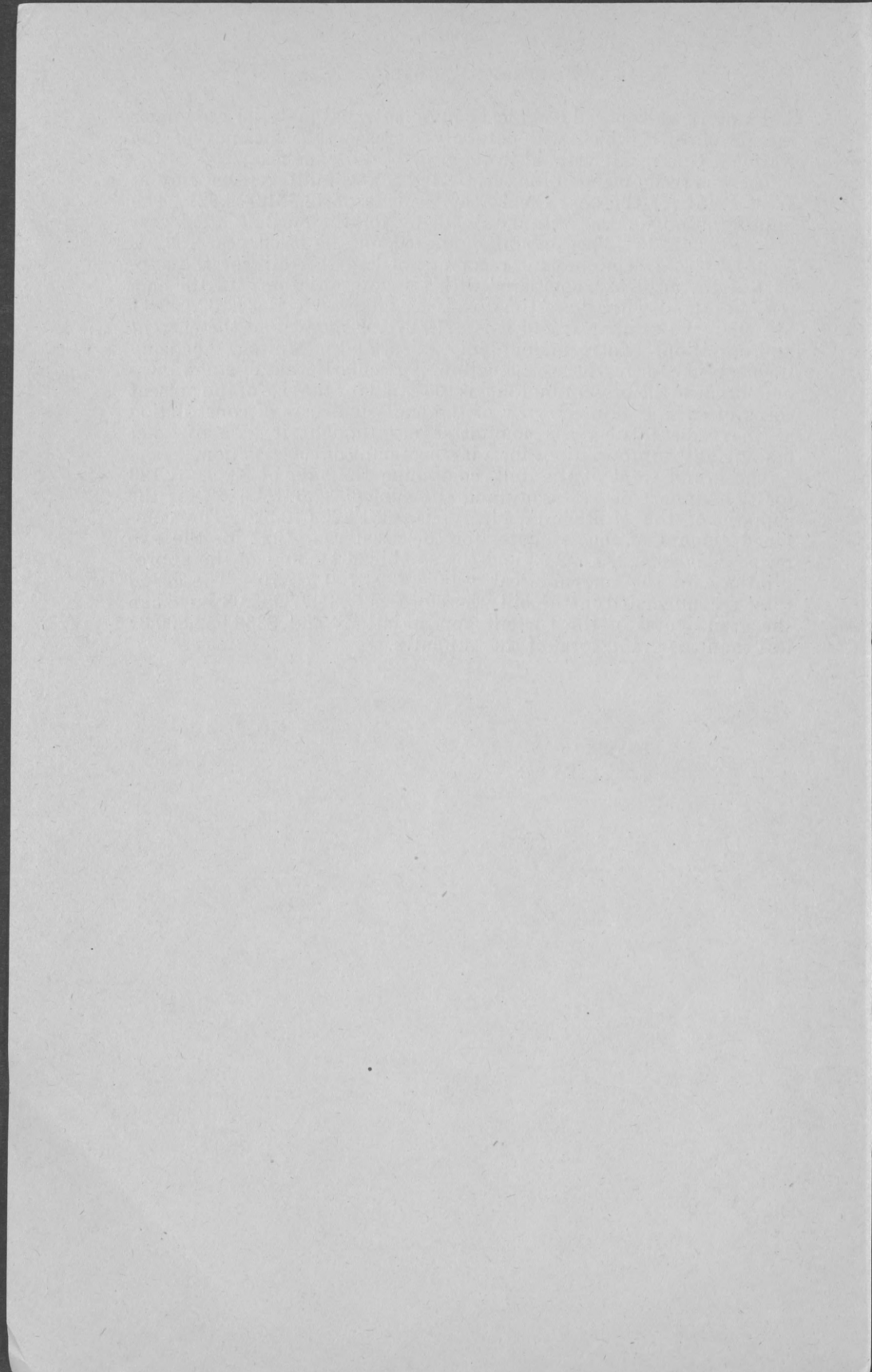
The effort has been made to keep the bill clear of legislation, but the committee has found it necessary, in order to carry out its policy of forcing an economic and efficient administration of the War Department, to freely resort to the use of limitations upon various funds, and in some instances in order to compel the sale of certain unnecessary supplies it has made legislative provision therefor, which is believed to be in order under the Holman rule, because it manifestly cuts down the amount of the appropriations necessary for maintenance, and will cover large sums of money into the United States Treasury, for military material acquired during the war and which is not necessary for the Army in time of peace.

Adequate provision is made for the support of the National Guard for the next fiscal year. While the committee has greatly reduced those appropriations which support some of the more expensive branches of the National Guard, it believes that if the War Department will follow a policy of permitting the growth of the National Guard along the most economic and useful lines, which are infantry organizations, and will minimize the organization of those branches of the guard which require the issue and maintenance of animals

and motors, and special technical equipment, that material economies can be effected which will not only increase the efficiency of the National Guard but will aid in its growth and expansion.

There is recommended for the United States Military Academy at West Point for the next fiscal year the sum of \$2,361,489.62. The appropriation for the Military Academy for the current fiscal year is \$2,142,212.70. The amount requested for the fiscal year 1922 is \$6,464,432.73. The amount recommended in this bill for the support of the academy, compared with the appropriations for the current year and with the estimates, is as follows: It is \$4,102,943.11 less than the estimates; and it is \$219,276.92 more than the current appropriation. There undoubtedly exists at the Military Academy the necessity for further construction, particularly that of a new mess hall, because the present building is too small for the size of the present corps of cadets. But in view of the excessive costs of construction at the present time, the committee has thought it wise to defer making any appropriations for a large amount of construction.

The grand total of this bill, combining the sum of \$328,861,123 for the support of the Army and the sum of \$2,361,489.62 for the support of the Military Academy, is \$331,222,612.62. The combined amount of the estimates for the fiscal year 1922 for the two purposes is \$699,275,502.93 and the combined amount of the appropriations for the current fiscal year is \$394,700,577.70. The grand total recommended in the bill, therefore, is \$63,477,965.08 less than the grand total of the current appropriations and \$368,052,890.31 less than the grand total of the estimates.



ARMY APPROPRIATION BILL, 1922.

A comparative statement of the amounts appropriated for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922.

Objects.	Appropriation for 1921 in the Army, deficiency acts, and other acts.	Estimates for 1922, regular annual and supplemental.	Amount recommended in bill for 1922.	Increase (+) or decrease (-), bill compared with 1921 appropriation.	Increase (+) or decrease (-), bill compared with 1922 estimates.
SECRETARY OF WAR.					
Contingencies of the Army	\$300,000.00	\$150,000.00	\$75,000.00	— \$225,000.00	— \$75,000.00
General Staff College.....	25,000.00	32,430.00	25,000.00	.....	— 7,430.00
General Staff Corps:					
Military Intelligence Division, contingencies.....	300,000.00	398,000.00	100,000.00	— 225,000.00	— 323,000.00
Military observers abroad, expenses of.....	25,000.00	25,000.00			
United States service schools.....	100,000.00	159,025.00	115,000.00	+ 15,000.00	— 44,025.00
Field Artillery activities.....	6,000.00	6,000.00	5,000.00	— 1,000.00	— 1,000.00
Total, Secretary of War.....	756,000.00	770,455.00	320,000.00	— 436,000.00	— 450,455.00
THE ADJUTANT GENERAL'S DEPARTMENT.					
Military departments headquarters, contingencies.....	9,000.00	11,000.00	9,000.00	.....	— 2,000.00
Selective Service Records, completion and preservation.....	(1)	.....	.....	.....	.....
Total, Adjutant General's Department.....	9,000.00	11,000.00	9,000.00	.....	— 2,000.00

¹Reappropriation of \$740,000

A comparative statement of the amounts appropriated for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922—Continued.

6

ARMY APPROPRIATION BILL, 1922.

Objects.	Appropriation for 1921 in the Army, deficiency acts, and other acts.	Estimates for 1922, regular annual and supplemental.	Amount recommended in bill for 1922.	Increase (+) or decrease (—), bill compared with 1921 appropriation.	Increase (+) or decrease (—), bill compared with 1922 estimates.
CHIEF OF COAST ARTILLERY.					
Coast Artillery School, Fort Monroe, Va.....	\$28,000.00	\$37,400.00	\$28,000.00	.....	— \$9,400.00
CHIEF SIGNAL OFFICER.					
Signal Service of the Army, telegraph and telephone systems.....	4,000,000.00	10,697,600.00	2,835,000.00	— 1,165,000.00	— 7,862,600.00
Washington-Alaska Military Cable system.....	140,000.00	212,434.00	140,000.00	.....	— 72,434.00
Total, Chief Signal Officer.....	4,140,000.00	10,910,034.00	2,975,000.00	— 1,165,000.00	— 7,935,034.00
AIR SERVICE.					
Maintenance, etc.....	33,000,000.00	60,000,000.00	19,200,000.00	—13,800,000.00	— 40,800,000.00
Buildings, establishment and enlargement.....	245,000.00	.....	.....	— 245,000.00	.....
Land, purchase and acquisition of.....	190,000.00	.....	.....	— 190,000.00	.....
Total, Air Service.....	33,435,000.00	60,000,000.00	19,200,000.00	—14,235,000.00	— 40,800,000.00

FINANCE DEPARTMENT.

Pay and miscellaneous of the Army	156, 550, 530. 00	215, 659, 830. 00	146, 620, 906. 00	— 9, 929, 624. 00	— 69, 038, 924. 00
---	-------------------	-------------------	-------------------	-------------------	--------------------

QUARTERMASTER CORPS.

Subsistence of the Army	32, 000, 000. 00	64, 490, 895. 00	27, 500, 000. 00	—\$4, 500, 000. 00	— 36, 990, 895. 00
Regular supplies.....	28, 000, 000. 00	67, 920, 408. 00	26, 108, 430. 00	— 1, 891, 570. 00	— 41, 811, 978. 00
Incidental expenses.....	10, 000, 000. 00	16, 341, 906. 00	6, 946, 087. 00	— 3, 053, 913. 00	— 9, 395, 819. 00
Transportation of the Army and its supplies.....	40, 000, 000. 00	63, 000, 000. 00	33, 800, 000. 00	— 6, 200, 000. 00	— 29, 200, 000. 00
Water and sewers at military posts.....	4, 000, 000. 00	6, 796, 577. 00	3, 000, 000. 00	— 1, 000, 000. 00	— 3, 796, 577. 00
Clothing, camp and garrison equipage.....	19, 000, 000. 00	30, 573, 796. 00	12, 000, 000. 00	— 7, 000, 000. 00	— 18, 573, 796. 00
Horses for cavalry, etc., purchase of.....	1, 500, 000. 00	2, 499, 351. 00	150, 100. 00	— 1, 349, 900. 00	— 2, 349, 251. 00
Barracks and quarters.....	8, 500, 000. 00	20, 700, 000. 00	7, 500, 000. 00	— 1, 000, 000. 00	— 13, 200, 000. 00
Infantry school, Camp Benning, Ga.....	(²)	.....	.....	.....	.....
Military post exchanges.....	500, 000. 00	833, 000. 00	150, 000. 00	— 350, 000. 00	— 683, 000. 00
Barracks and quarters, Philippine Islands.....	300, 000. 00	314, 000. 00	300, 000. 00	.....	— 14, 000. 00
Road, walks, wharves, and drainage.....	3, 000, 000. 00	3, 500, 000. 00	1, 000, 000. 00	— 2, 000, 000. 00	— 2, 500, 000. 00
Hospitals, construction and repair.....	1, 594, 900. 00	1, 509, 900. 00	1, 000, 000. 00	— 594, 900. 00	— 509, 900. 00

² Reappropriation of \$1,000,000.

A comparative statement of the amounts appropriated for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922—Continued.

Objects.	Appropriation for 1921 in the Army deficiency acts and other acts.	Estimates for 1922, regular annual and supplemental.	Amount recommended in bill for 1922.	Increase (+) or decrease (—), bill compared with 1921 appropriation.	Increase (+) or decrease (—), bill compared with 1922 estimates.
QUARTERMASTER CORPS—continued.					
Hospital stewards, quarters for.....	\$20,000.00	\$23,000.00	\$15,000.00	— \$5,000.00	— \$8,000.00
Shooting galleries and ranges.....	138,880.00	65,000.00	50,000.00	— 88,880.00	— 15,000.00
Private property damage claims.....	40,000.00	100,000.00	100,000.00	+ 60,000.00	.....
Buildings, rent of.....	200,000.00	202,000.00	188,000.00	— 12,000.00	— 14,000.00
Moral training.....		240,500.00	.....	.....	— 240,500.00
Vocational training.....	3,500,000.00	5,729,500.00	1,000,000.00	— 2,500,000.00	— 4,729,500.00
Rifle ranges for civilian instruction, quartermaster supplies.....	100,000.00	300,000.00	100,000.00	.....	— 200,000.00
Reserve Officers' Training Corps, quartermaster supplies.	3,000,000.00	6,475,000.00	3,000,000.00	.....	— 3,475,000.00
Military equipment of schools and colleges, supplies, etc..	100.00	86,667.00	10,000.00	+ 9,900.00	— 76,667.00
Inland and port storage and shipping facilities.....	100.00	10,000,000.00	100.00	.....	— 9,999,900.00
Total, Quartermaster Corps.....	155,393,980.00	301,701,500.00	123,917,717.00	—31,476,263.00	—177,783,783.00

MEDICAL DEPARTMENT.					
Medical and hospital department.....	3,500,000.00	5,600,000.00	2,500,000.00	— 1,000,000.00	— 3,100,000.00
Canal Zone garrisons, hospital care.....	60,000.00	60,000.00	60,000.00	.....	.....
Army Medical Museum.....	20,000.00	20,000.00	10,000.00	— 10,000.00	— 10,000.00
Surgeon General's office, library.....	20,000.00	25,000.00	12,500.00	— 7,500.00	— 12,500.00
Total, Medical Department.....	3,600,000.00	5,705,000.00	2,582,500.00	— 1,017,500.00	— 3,122,500.00
BUREAU OF INSULAR AFFAIRS.					
Filipino insane soldiers, care of.....	2,000.00	2,000.00	2,000.00	.....	.....
Porto Rico regiment of infantry, care of insane.....	100.00	100.00	100.00	.....	.....
Total, Bureau of Insular Affairs.....	2,100.00	2,100.00	2,100.00	.....	.....
ENGINEER DEPARTMENT.					
Engineer depots.....	21,500.00	22,000.00	22,000.00	+ 500.00	.....
Engineer School.....	40,000.00	47,300.00	30,000.00	— 10,000.00	— 17,300.00
Engineer equipment of troops.....	200,000.00	374,808.00	150,000.00	— 50,000.00	+ 224,808.00
Civilian assistants to Engineer officers.....	40,000.00	60,000.00	40,000.00	.....	— 20,000.00
Engineer operations in the field.....	500,000.00	676,864.00	250,000.00	— 250,000.00	— 426,864.00
Philippine Islands, contingencies.....	2,500.00	2,500.00	2,500.00	.....	.....
Military surveys and maps.....	100,000.00	212,000.00	100.00	— 99,900.00	— 211,900.00
Alaska, construction, etc., of military and post roads...	350,000.00	955,000.00	350,000.00	.....	— 605,000.00
Total, Engineer Department.....	1,254,000.00	2,350,472.00	844,600.00	— 409,400.00	— 1,505,872.00

A comparative statement of the amounts appropriated for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922—Continued.

Objects.	Appropriation for 1921 in the Army, deficiency acts, and other acts.	Estimates for 1922, regular annual and supplemental.	Amount recommended in bill for 1922.	Increase (+) or decrease (—), bill compared with 1921 appropriation.	Increase (+) or decrease (—), bill compared with 1922 estimates.
ORDNANCE DEPARTMENT.					
Ordnance Service.....	\$5, 000, 000. 00	\$5, 582, 133. 00	\$3, 000, 000. 00	— \$2, 000, 000. 00	— \$2, 582. 133. 00
Ordnance stores, ammunition.....	1, 000, 000. 00	1, 901, 998. 00	750, 000. 00	— 250, 000. 00	— 1, 151, 998. 00
Small-arms target practice, ammunition, etc.....	500, 000. 00	1, 757, 560. 00	400, 000. 00	— 100, 000. 00	— 1, 357, 560. 00
Arms, manufacture of.....	700, 000. 00	1, 373, 000. 00	500, 000. 00	— 200, 000. 00	— 873, 000. 00
Ordnance stores and supplies.....	590, 055. 00	346, 000. 00	150, 000. 00	— 440, 055. 00	— 196, 000. 00
National trophy and medals for rifle contests.....	10, 000. 00	10, 000. 00	10, 000. 00	.....	.....
Automatic machine rifles.....	500, 000. 00	1, 000, 000. 00	500, 000. 00	.....	— 500, 000. 00
Tanks.....	500, 000. 00	1, 208, 000. 00	500, 000. 00	.....	— 708, 000. 00
Total, Ordnance Department.....	8, 800, 055. 00	13, 178, 691. 00	5, 810, 000. 00	— 2, 990, 055. 00	— 7, 368, 691. 00
Chemical Warfare Service.....	(³)	4, 492, 376. 20	1, 500, 000. 00	+ 1, 500, 000. 00	— 2, 992, 376. 20
NATIONAL GUARD.					
Arming, equipping, and training.....	20, 000, 000. 00	34, 808, 000. 00	18, 934, 100. 00	— 1, 065, 900. 00	— 15, 873, 900. 00
Arms, equipment, etc., for field service.....	8, 000, 000. 00	40, 000, 000. 00	5, 000, 000. 00	— 3, 000, 000. 00	— 35, 000, 000. 00

Field Artillery material	200.00			—	200.00	
Total, National Guard	28,000,200.00	74,808,000.00	23,934,100.00	—	4,966,100.00	— 50,873,900.00
MISCELLANEOUS.						
Ordnance equipment for civilian rifle ranges	100.00		100.00		+	100.00
Civilian military training camps	250,000.00	3,000,000.00	1,000,000.00	+	750,000.00	— 2,000,000.00
Ordnance equipment for Reserve Officers' Training Corps	100.00		100.00		+	100.00
Ordnance supplies for military equipment of schools and colleges	100.00			—	100.00	
Tank service	79,000.00	77,212.00	75,000.00	—	4,000.00	— 2,212.00
Tank schools, incidental expenses	5,000.00	7,000.00	7,000.00	+	2,000.00	
Transportation of disabled soldiers	250,000.00	100,000.00	35,000.00	—	215,000.00	— 65,000.00
Tenafly, N. J., road repairing	5,200.00			—	5,200.00	
Total, miscellaneous	589,500.00	3,184,212.00	1,117,200.00	+	527,700.00	— 2,067,012.00
Total, exclusive of Military Academy	392,558,365.00	692,811,070.20	328,861,123.00	—	63,697,242.00	— 363,949,947.20
Military Academy	2,142,212.70	6,464,432.73	2,361,489.62	+	219,276.92	— 4,102,943.11
Grand total	394,700,577.70	699,275,502.93	331,222,612.62	—	63,477,965.08	— 368,052,890.31

SUMMARY OF THE APPROPRIATIONS.

Secretary of War	\$756,000.00	\$770,455.00	\$320,000.00	—	\$436,000.00	— \$450,455.00
The Adjutant General's Department	⁴ 9,000.00	11,000.00	9,000.00			— 2,000.00
Chief of Coast Artillery	28,000.00	37,400.00	28,000.00			— 9,400.00

³ Reappropriation of \$2,000,000.⁴ And reappropriation of \$740,000.

A comparative statement of the amounts appropriated for 1921, the estimates for 1922, and the amounts recommended in the accompanying bill for 1922—Continued.

SUMMARY OF THE APPROPRIATIONS—Continued.

Objects.	Appropriation for 1921 in the Army, deficiency acts, and other acts.	Estimates for 1922, regular annual and supplemental.	Amount recommended in bill for 1922.	Increase (+) or decrease (—), bill compared with 1921 appropriation.	Increase (+) or decrease (—), bill compared with 1922 estimates.
Chief Signal Officer.....	\$4, 140, 000. 00	\$10, 910, 034. 00	\$2, 975, 000. 00	— \$1, 165, 000. 00	— \$7, 935, 034. 00
Air Service.....	33, 435, 000. 00	60, 000, 000. 00	19, 200, 000. 00	— 14, 235, 000. 00	— 40, 800, 000. 00
Finance Department, Pay of the Army.....	156, 550, 530. 00	215, 659, 830. 00	146, 620, 906. 00	— 9, 929, 624. 00	— 69, 038, 924. 00
Quartermaster Corps.....	⁵ 155,393,980.00	301, 701, 500. 00	123, 917, 717. 00	— 31, 476, 263. 00	— 177, 783, 783. 00
Medical Department.....	3, 600, 000. 00	5, 705, 000. 00	2, 582, 500. 00	— 1, 017, 500. 00	— 3, 122, 500. 00
Bureau of Insular Affairs.....	2, 100. 00	2, 100. 00	2, 100. 00	.....	.....
Engineer Department.....	1, 254, 000. 00	2, 350, 472. 00	844, 600. 00	— 409, 400. 00	— 1, 505, 872. 00
Ordnance Department.....	8, 800, 055. 00	13, 178, 691. 00	5, 810, 000. 00	— 2, 990, 055. 00	— 7, 368, 691. 00
Chemical Warfare Service.....	(⁶)	4, 492, 376. 20	1, 500, 000. 00	+ 1, 500, 000. 00	— 2, 992, 376. 20
National Guard.....	28, 000, 200. 00	74, 808, 000. 00	23, 934, 100. 00	— 4, 066, 100. 00	— 50, 873, 900. 00
Miscellaneous.....	589, 500. 00	3, 184, 212. 00	1, 117, 200. 00	+ 527, 700. 00	— 2, 067, 012. 00
Grand total, exclusive of Military Academy.....	392, 558, 365. 00	692, 811, 070. 20	328, 861, 123. 00	— 63, 697, 242. 00	— 363, 949, 947. 20
Military Academy.....	2, 142, 212. 70	6, 464, 432. 73	2, 361, 489. 62	+ 219, 276. 92	— 4, 102, 943. 11
Grand total.....	394, 700, 577. 70	699, 275, 502. 93	331, 222, 612. 62	— 63, 477, 965. 08	— 368, 052, 890. 31

⁵ And reappropriation of \$1,000,000.

⁶ Reappropriation of \$2,000,000.